

## Message Text

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ACTION PM-04

INFO OCT-01 EUR-12 ISO-00 NSC-05 SP-02 SS-15 TRSE-00  
OMB-01 IGA-02 AID-05 L-03 MC-02 COME-00 EB-08  
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P R 281436Z APR 77  
FM AMEMBASSY ANKARA  
TO SECSTATE WASHDC PRIORITY 7325  
INFO SECDEF WASHDC/ISA (SA) DSAA (TS)  
DA WASHDC DAMO-SSA  
CSAF WASHDC LGF  
CNO WASHDC OP63  
USCINCEUR VAINGEN GE ECJ4/7-SARA  
USMISSION NATO  
USNMR SHAPE  
USDOCOLANDSOUTHEAST  
AMCONSUL IZMIR

C O N F I D E N T I A L SECTION 1 OF 2 ANKARA 3235

E.O.11652: GDS  
TAGS: MASS, MMOL, TU  
SUBJECT: FY 77 SECURITY ASSISTANCE FOR TURKEY

1. THE CONTINUED PRODUCTION OF FORTY PEACE DIAMOND II F/RF-4E AIRCRAFT FOR THE GOVERNMENT OF TURKEY (GOT) IS CURRENTLY FUNDED THROUGH JUNE 30, 1977. IN THE ABSENCE OF APPROVAL OF THE US-TURKISH DEFENSE COOPERATION AGREEMENT (DCA) OR CONGRESSIONAL RELIEF FROM CURRENT FOREIGN MILITARY SALES (FMS) RESTRICTIONS BY JUNE 30, 1977, AND RECOGNIZING THAT CONVERTING TO A COMMERCIAL CONTRACT CONTINUES TO BE UNACCEPTABLE TO THE GOT, CONTINUATION OF THIS PROGRAM UNDER FMS UNTIL FY 78 FMS AUTHORITY BECOMES AVAILABLE DEPENDS ON THE AVAILABILITY OF ADDITIONAL FUNDS. RECENT MESSAGE TRAFFIC SUGGESTS THAT ANY UNCOMMITTED FY 76 FMS FUNDS AND THE \$55.4 MILLION BALANCE OF FY 77 FMS FUNDING AUTHORITY ARE BEING CONSIDERED AS POTENTIAL SOURCES OF  
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FINANCIAL SUPPORT FOR THE F/RF-4E PROGRAM.

2. GOT'S MILITARY MATERIAL POSTURE IS ALREADY SERIOUSLY DEGRADED DUE TO THE COMPOUNDED EFFECTS OF A PREPONDERANCE OF OBSOLETE EQUIPMENT, U.S. ARMS TRANSFER RESTRICTIONS, AND A SHIFT BY THE USG FROM GRANT AID TO FMS SECURITY ASSISTANCE. USE OF THE REMAINING UNCOMMITTED FY 76/77 FMS AUTHORITY FOR THE

F/RF-4E PROGRAM WOULD FURTHER DEFER CRITICALLY IMPORTANT ACQUISITIONS FOR THE TURKISH NATO-ASSIGNED ARMED FORCES AND CREATE A MULTIPLIER EFFECT IN FUTURE YEARS, WITH ATTENDANT ADVERSE EFFECTS ON US-TURKISH DEFENSE AND POLITICAL RELATIONS. THEREFORE, IN CONSIDERING THE USE OF RESIDUAL FY 76/77 FMS AUTHORITY TO CONTINUE F/RF-4E FUNDING, THE FOLLOWING IMPACT ON PLANNED FY 77 PROGRAMS SHOULD BE CONSIDERED.

A. AIM-7E2/3 MISSILES (\$17,354,390).

(1) THE PRESENT PROGRAM AS ENVISIONED WOULD PROVIDE 240 MISSILES AND MINIMUM SUPPORT WITH DELIVERIES STARTING IN DECEMBER 1978. A FOLLOW-ON PROGRAM PLANNED FOR FY 1978 WOULD PROVIDE AN ADDITIONAL 60 MISSILES AND COMPLETE A SELF-SUFFICIENT SUPPORT PROGRAM. TOTAL COST IS ESTIMATED AT \$38-40 MILLION. POSTPONEMENT OF THE PROPOSED FY 1977 INCREMENT UNTIL FY 1978 WOULD BE EXPECTED TO DELAY INITIAL DELIVERIES BY TWO TO THREE MONTHS AND INCREASE THE COST OF THE PROGRAM BY \$4-5 MILLION, PROVIDED LONG-LEAD-FUNDS IN FY 1976 CASE TK-ACC-P6 (\$9.5M) ARE COMMITTED IN THE NEAR FUTURE.

(2) SHOULD THE FY 1976 LONG-LEAD-FUNDS ALSO BE REPROGRAMMED, THUS DEFERRING THE ENTIRE MISSILE PROGRAM UNTIL FY 1978, INITIAL DELIVERIES WOULD BE DELAYED UNTIL ABOUT AUGUST 1979 AND THE TOTAL COST WOULD BE INCREASED TO \$44-46 MILLION.

(3) DELIVERY DELAYS INCURRED IN EITHER APPROACH WOULD DELAY ARMING TURKISH AIR FORCE F-4E AND F-104S AIRCRAFT WITH THE PRIMARY WEAPON REQUIRED TO FULFILL THEIR NATO-ASSIGNED AIR DEFENSE ROLE.

B. TOW (\$14,200,000): THIS CASE PROVIDES FOR THE PURCHASE OF 100 LAUNCHERS WITH ANCILLARY EQUIPMENT, 1700 MISSILES, AND CONFIDENTIAL

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MAINTENANCE SUPPORT EQUIPMENT. FAILURE TO PURCHASE THIS EQUIPMENT IN FY 1977 WILL, AT A MINIMUM, DELAY BY ONE YEAR THE DELIVERY OF THE URGENTLY NEEDED LONG-RANGE ANTI-TANK CAPABILITY. THE NUMBER OF TOW SYSTEMS PROJECTED TO BE IN THE GROUND FORCES COMMAND (GFC) INVENTORY IN FY 1979 WILL REMAIN AT 50, LEAVING MORE THAN THREE-FOURTHS OF THE NATO-ASSIGNED FORCE WITHOUT EFFECTIVE ANTI-TANK PROTECTION. ADDITIONALLY, BECAUSE OF RECENTLY ANNOUNCED FY 1978 DEADLINE FOR ACCEPTANCE OF CONTRACTS ON USG PROCUREMENT OF TOW LAUNCHERS AND MISSILES, ANY DELAY IN FY 1977 PROCUREMENT WILL REQUIRE GFC TO MAKE A ONE-TIME BUY, THUS INCREASING FY 1978 TOW COSTS BY TWELVE AND ONE-HALF PERCENT TO MEET GFC'S FINAL FORCE GOAL.

C. REPAIR PARTS FOR GROUND FORCES COMMAND (\$9,500,000).

(1) GFC HAS PROGRAMMED LIFE OF TYPE BUYS (LOTB) TO PROVIDE REPAIR PARTS FOR SYSTEMS THAT WILL NOT BE SUPPORTED FROM THE DOD SUPPLY SYSTEM AFTER 1977. THIS WILL BE THE LAST OPPORTUNITY FOR GFC TO OBTAIN THESE PARTS. FULLY FUNDED FMS CASES FOR 2-1/2 TON CARGO TRUCKS, 10 TON TRACTORS, TRAILERS, AND COMPRESSORS MUST BE COMPLETED NLT SEPTEMBER 30, 1977. A

FULLY FUNDED FMS CASE FOR FIELD ARTILLERY HOWITZERS MUST BE COMPLETED NLT NOVEMBER 30, 1977, BUT BASED ON PAST EXPERIENCE, IT WOULD BE DIFFICULT IF NOT IMPOSSIBLE TO IMPLEMENT THIS CASE IN 60 DAYS OR LESS USING FY 1978 FUNDS. FAILURE TO CONCLUDE THESE LOTB CASES ON TIME WOULD RESULT IN GFC NOT OBTAINING ESSENTIAL REPAIR PARTS TO MAINTAIN THIS EQUIPMENT UNLESS A COMMERCIAL SOURCE COULD BE LOCATED AND USED. THE MOST SIGNIFICANT IMPACT WOULD BE FAILURE TO OBTAIN REQUIRED PARTS FOR SUPPORT OF THE NUCLEAR-CAPABLE 8" HOWITZER.

(2) GFC HAD INTENDED TO USE FY 1977 FMS FUNDS FOR A SUPPLY SUPPORT ARRANGEMENT (SSA) WITH THE USG. THIS ARRANGEMENT WOULD ALLOW GFC TO BECOME AN EQUAL PARTICIPANT OF THE DOD SUPPLY SYSTEM FOR REPAIR PARTS FOR ITS TOW MISSILES AND UH-1H HELICOPTERS. THE SSA WOULD INCREASE THE READINESS OF GFC BY ALLOWING IT TO OBTAIN RESPONSIVE AND CONTINUOUS REPAIR PARTS SUPPORT. WITHOUT FY 1977 FUNDS, GFC ENTRY INTO AN SSA WOULD BE DELAYED.

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(3) A BLANKET OPEN END CASE (BOE) FOR REPAIR PARTS TO SUPPORT THE REMAINING SYSTEMS WOULD ABSORB BALANCE OF \$9.5 MILLION, I.E., FOR AIRCRAFT, ARMORED VEHICLES, WEAPONS AND OPTICS, WHEELED VEHICLES, ENGINEER EQUIPMENT, AND SIGNAL EQUIPMENT. WITHOUT FY 1977 FUNDS, GFC WOULD HAVE TO OBTAIN REPAIR PARTS ESSENTIAL TO MAINTAIN MATERIEL READINESS BY COMMERCIAL MEANS. THIS MAY RESULT IN DELAYED SHIPMENTS AND SUBSTANTIALLY GREATER COSTS.

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INFO OCT-01 EUR-12 ISO-00 NSC-05 SP-02 SS-15 TRSE-00

OMB-01 IGA-02 AID-05 L-03 MC-02 COME-00 EB-08

ACDA-07 CIAE-00 INR-07 NSAE-00 H-01 PRS-01 /076 W

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P R 281436Z APR 77

FM AMEMBASSY ANKARA

TO SECSTATE WASHDC PRIORITY 7326

INFO SECDEF WASHDC/ISA (SA) DSAA (TS)

DA WASHDC DAMO-SSA  
CSAF WASHDC LGF  
CNO WASHDC OP63  
USCINCEUR VAINGEN GE ECJ4/7-SARA  
USMISSION NATO  
USNMR SHAPE  
USDOCOLANDSOUTHEAST  
AMCONSUL IZMIR

C O N F I D E N T I A L SECTION 2 OF 2 ANKARA 3235

D. PURCHASE OF SUPPORT EQUIPMENT, REPAIR AND SERVICES  
(\$4,200,000).

(1) HARPOON: INCLUDED UNDER THIS ITEM ARE FOLLOW-ON  
SUPPORT CASES FOR THE HARPOON MISSILES BEING PROCURED UNDER  
AN FY 1975 CASE. FIRST MISSILE DELIVERIES ARE EXPECTED IN  
JULY 1977. PLANNED HARPOON-RELATED CASES INCLUDE: DEPOT  
LEVEL REPAIR OF MISSILE MODULES; DIRECT REQUISITIONING OF  
SPARES; AUTOMATIC DISTRIBUTION OF TECHNICAL PUBLICATIONS; AND  
INCORPORATION OF ENGINEERING CHANGE PROPOSALS (ECP'S). LOSS  
OF FY 1977 FUNDS WOULD LEAVE THE TURKISH NAVY WITH A COMPLEX,  
SOPHISTICATED WEAPON SYSTEM PROCURED WITH OUR BLESSING WITH  
THEIR FUNDS AND NO DEPOT LEVEL MAINTENANCE FOR THE WEAPON  
ITSELF UNTIL NEW FUNDS MADE AVAILABLE. ALTHOUGH IT IS POSSIBLE  
THAT ALL MISSILES DELIVERED BY THE U.S. WILL TEST SATIS-  
FACTORILY ON ARRIVAL IN-COUNTRY, PAST EXPERIENCE INDICATES  
OTHERWISE AND ADDITIONAL MISSILES WILL BECOME NON-OPERATIONAL  
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AFTER ARRIVAL IN-COUNTRY. ANTICIPATE REDUCED CAPABILITY AFTER  
FOUR MONTHS DUE TO LOSS OF DEPOT LEVEL MAINTENANCE, AND FURTHER  
DETERIORATION AS TIME GOES ON. IN-COUNTRY INTERMEDIATE MAINTENANCE  
WILL BE SERIOUSLY AFFECTED BY LACK OF ACCESS TO THE U.S. NAVY  
SUPPLY SYSTEM AND LACK OF PUBLICATIONS AND ENGINEERING CHANGES,  
RESULTING IN FURTHER DEGRADATION.

(2) OTHER POSSIBLE CASES UNDER THIS LINE ITEM ARE  
SPARE PARTS FOR SHIPS AND AIRCRAFT. MOST TURKISH NAVY SHIPS  
WERE BUILT DURING WORLD WAR II, AND EACH YEAR A LARGER  
MAINTENANCE EFFORT IS REQUIRED TO KEEP THEM OPERATIONAL. ANY  
LOSS OF FY 1977 FUNDS ALLOCATED TO SPARE PARTS WILL RESULT IN  
INOPERATIVE COMBAT SYSTEMS (E.G., RADARS, FIRE CONTROL SYSTEMS)  
AND EVENTUAL LOSS OF UNITS. TURKISH NAVY IS CURRENTLY PUR-  
CHASING THESE ITEMS UNDER CASE RAC-P5, WHICH IS AN OPEN-END  
CASE FOR SPARES AND END ITEMS. THIS CASE EXPIRES SEPTEMBER 30,  
1977, BUT COULD POSSIBLY BE EXTENDED IF FUNDS REMAIN IN THE  
CASE. EXPENDITURE RATE FROM THE CASE IS CURRENTLY HIGH, AND  
WILL PROBABLY INCREASE IN VIEW OF OTHER SPARES CASES BEING  
OVEREXPENDED. MANY CANCELLED ITEMS WILL PROBABLY BE ORDERED  
UNDER RAC.

E. NAVAL AMMUNITION AND ORDNANCE (\$1,700,000): FURTHER

DELAY IN REPLENISHING WAR RESERVE AND TRAINING AMMUNITION STOCKS WOULD PROBABLY RESULT IN CURTAILMENT OF LIVE FIRING FOR TRAINING, AS WELL AS DELAYS IN EQUIPPING EXPLOSIVE ORDNANCE AND UNDERWATER DEMOLITION UNITS.

F. PROCUREMENT OF ELECTRONIC WARFARE (EW) EQUIPMENT (\$1,000,000): TURKISH NAVY DOES NOT HAVE AN EFFECTIVE EW CAPABILITY WHICH IS VITAL IN ANY NATO SCENARIO. ANY FURTHER DELAY IN UPGRADING THIS CAPABILITY WILL POSTPONE ITS ATTAINING MINIMAL EFFECTIVE STANDARDS.

G. CRYPTO EQUIPMENT (\$340,000): IN FY 76/77, TURKISH NAVY PURCHASED CRYPTO EQUIPMENT TO FACILITATE SECURE COMMUNICATIONS BETWEEN ITS FLEET AND NATO FLEETS. THERE ARE STILL SHORTFALLS IN REQUIRED EQUIPMENT, INDICATING THAT THERE ARE STILL SEVERAL FLEET UNITS UNABLE TO PERFORM VITAL COMMAND AND CONTROL FUNCTIONS. THIS WILL REMAIN A SERIOUS  
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DEFICIENCY IF FY 1977 FUNDING IS DEFERRED.

H. CARTRIDGE ACTUATED DEVICES: PROPELLANT ACTUATED DEVICES (CAD/PAD) (\$100,000): POSTPONEMENT OF FUNDING UNTIL FY 1978 WOULD PRECLUDE TURKISH AIR FORCE PARTICIPATION IN THE FY 1977 CAD/PAD PROCUREMENT PROGRAM. BECAUSE THESE DEVICES ARE BATCH-PROCURED TO MEET CONSOLIDATED WORLD-WIDE REQUIREMENTS, NON-PARTICIPATION COULD RESULT IN TWO OR THREE-YEAR DELIVERY DELAYS ON SPECIFIC DEVICES. BECAUSE DEVICES ARE CHANGED ACCORDING TO STRICT TIME-REQUIREMENTS, AIRCRAFT GROUNDINGS COULD RESULT.

I. PUBLICATIONS FOR GROUND FORCES COMMAND (GFC) (\$100,000): GFC HAS NOT RECEIVED US ARMY PUBLICATIONS FOR MORE THAN TWO YEARS. BECAUSE OF LIMITED FY 1976 FUNDS, GFC WAS NOT ABLE TO REQUISITION SUFFICIENT COPIES OF TECHNICAL REPAIR PARTS MANUALS. THUS, MANY UNITS, ESPECIALLY AT LOWER ECHELONS, HAVE BEEN AND WILL CONTINUE TO USE OUTDATED MANUALS. PERPETUATION OF INCORRECT STOCK NUMBERS AND FAILURE TO APPLY MODIFICATION WORK ORDER (MWO'S) ARE ONLY TWO OF MANY FACTORS WHICH HAVE AND WILL CONTINUE, TO DELAY MODERNIZATION OF GFC'S SUPPLY AND MAINTENANCE SYSTEMS AND DEGRADE ITS EQUIPMENT READINESS POSTURE. LACK OF FY 1977 FMS FUNDS COMPOUNDS THIS PROBLEM. IN ADDITION, GFC IS USING FY 1976 FUNDS TO OBTAIN CURRENT SUPPLY CATALOG DATA. WHEN THESE FUNDS ARE DEPLETED, GFC WILL NOT RECEIVE ADDITIONAL CATALOG DATA CAUSING FURTHER ERRORS IN STOCK NUMBERS AND/OR CANCELLATION OF REQUISITIONS REFUSE OF OBSOLETE STOCK NUMBERS. GFC ALSO OPENED PINPOINT DISTRIBUTION ACCOUNTS WITH THE TWO US ARMY AG PUBLICATIONS CENTERS. LACK OF FY 1977 FUNDS WILL RESULT IN THE CLOSING OF THE PINPOINT ACCOUNTS AND GFC WILL NOT AUTOMATICALLY RECEIVE MANY URGENTLY NEEDED PUBLICATIONS, ESPECIALLY CURRENT CHANGES.

J. THE IMPACT OF DEFERRING THE REMAINING PLANNED FY 1977 PROGRAMS TO FY 1978 WOULD BE MINIMAL.

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## Message Attributes

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**TAGS:** MASS, MMOL, TU, US  
**To:** STATE  
**Type:** TE  
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